Contents

	Preface	vii
Part 1	The Ghetto Underclass, Poverty, and Social Dislocations	
	1. Cycles of Deprivation and the Ghetto Underclass Debate	3
	Social Change and Social Dislocations in the Inne- City	r 20
	 Poverty and Family Structure: The Widening Gap between Evidence and Public Policy Issues (with Kathryn Neckerman) 	63
	4. Joblessness versus Welfare Effects: A Further Reexamination (with Robert Aponte and Kathryn Neckerman)	93
Part 2	The Ghetto Underclass and Public Policy	
	5. Race-specific Policies and the Truly Disadvantaged	109
	6. The Limited Visions of Race Relations and the War on Poverty	125
	7. The Hidden Agenda	140
	Appendix: Urban Poverty: A State-of-the-Art Review of the Literature (with Robert Aponte)	v 165
	Notes	189
	p.H.	205
	Bibliography	225

Index

Aaron, H. J., 168
Abortion, 73
Addams, Jane, 165
Adult Education, 154
AFDC (Aid to Families with Dependent Children). See under Welfare
Affirmative action, 15–16, 110–18, 122–23, 128–39, 147, 154
Affluent Society, The, 167
Allen, W., 178
Antidiscrimination legislation, 128, 139.
See also Civil rights, laws
Appalachia, poverty in, 186
Apprenticeships. See Job training
Asians, migration of, 36, 141, 178–80

Atlanta, Ga., 34, 136, 178 Bakke decision, 116 Baltimore, Md., 22, 102 Bane, Mary Jo, 70-71, 78-81, 91, 105, 176, 185-86 Barr, N., 184 Bawden, D. L., 186 Bell, Daniel, 169 Births, out-of-wedlock, 28, 37, 66-73, 77-81, 98, 186, 194 n.26, 198 n.26 Black experience, positive aspects of, 8-9.127 - 28Black family. See Family "Black perspective," 127 "Black power movement", 127, 128 Black protest movement, 125, 127, 134, 149 - 50Blank, Rebecca, 130 Blinder, Alan, 130 Blue collar. See Industry, goodsproducing Blumstein, Alfred, 31-32

Boston, Mass., 41, 180
Bowles, Samuel, 103
Breckinridge, Sophonisba, 165
Brown v. Board of Education, 109
Budget deficit, 151
Bureau of Labor Statistics, 171
Byrne, Jane, 25

Cabrini-Green (Chicago housing project), 25-26, 38 Cain, G., 95, 184-85 Caldwell, Steven, 78, 79 California, 98-99, 206 n.13 Canada, economic policies of, 156-57 Chicago Housing Authority (CHA), 26 Chicago, Ill., 46-55, 101, 136, 177-78; crime in 22-26; police department, 22; public schools, 57-58; and teenage pregnancy, 73, 75 Chicanos. See Hispanics Child care, 152-53, 156-57 Children, poverty and, 27, 29, 56-58, 70-71, 90, 117, 152-53, 174-77 Child Support Assurance Program, 152-"Chinatowns," 36, 179-80 Chinese immigrants, 33, 36, 176. See also Citizenship, social obligations of, 160-61 Civil rights: Bill of 1964, 146; laws, 20; movement, 112-14, 125-26, 139, 155, 168-69; programs, 13-14, 147-48; and racism, 11. See also Antidiscrimination legislation; Liberals Civil War, 128, 165 Clark Kenneth B., 4, 20, 63, 73-74, 125, 126-27, 128, 149 Clark, Leroy D., 114

of

Class structure, changes in, 55-62 Cleveland, Ohio, 22, 178 Cloward, R. A., 169 Coe, R., 175-76 Cohen, A., 82 Community, sense of, 3 Concentration effects, 58, 137, 144 Conservatives, 150, 159-63; and underclass, 4-7, 13-18, 93-95; and workfare, 161-63 Contraceptives, 73, 76, 78 Corcoran, M., 176 Council of Economic Advisors, 129-30 Craig, W. J., 186 Crime, 20, 37; inner-city, 3, 8, 16, 21-26, 30-32; and youths, 37-38 Cubans. See Hispanics

Culture-of-poverty. See Poverty, culture

Cutright, Phillip, 70, 78, 79, 82, 91-92

Current Population Survey, 80

Dallas-Fort Worth, Tex., 178
Danziger, Sheldon, 49, 80, 94, 184
Deindustrialization, 12, 135
Democrats, 119–20, 139
Denver, Colo., 35, 79, 95
Deracialization, 122, 134
Detroit, Mich., 22, 38, 46–49, 55, 101, 136, 177, 178
Discrimination, 125, 139, 159;
contemporary, 30–33, 110, 140, 141, 146–47, 154; historic, 30, 32–33, 113–14, 141–42
District of Columbia, 37
Divorce, 67–68, 98, 99, 145
Duncan, G. T., 176

Earned Income Tax Credit, 17, 94, 152
Economic policy. See Public policy programs
Economy, and joblessness, 44–45, 121–24, 135. See also Employment; Industry
Education: and employment, 39–41, 102–4; and poverty, 57–58. See also Joblessness; Middle class; Schools
Eisenhower, Dwight D., 166
Ellis, J. T., 114

Ellwood, David, 60, 70-71, 78-81, 91, 176, 185-86 Emancipation of slaves, 127 Employment: full, 121, 122-24, 147; in inner city, 148-49; and public policy, 157. See also Industry; Labor market English poor laws, 119 Equality: of condition, 111, 114-16; of individual rights, 146-47; of life chances, 116-18, 120, 123, 150; of opportunity, 111-18, 120, 123 Ethnicity, black. See Black experience Ethnography, 166 Europe: policy programs of, 120, 152-53, 155-57; and unemployment, 130 Europeans, migration of, 142

Family: 144-46, 150-51; allowance, 152;

assistance to, 152-53; deterioration of, 21, 26-29, 32, 63-66, 79-81, 82-92, 173-74; female-headed, 10, 17, 26-29, 37, 64-66, 70-73, 77, 90-92, 96-100, 104-5, 131, 145-46, 153, 173-74, 175, 184-86, 206 n.13; income of, 27, 71-72, 110-11; and joblessness, 96-97; and poverty, 63-66; single-parent, 3, 63, 66-71; two-parent, 64-66; white, 63-66, 70-72, 75-77, 99-100, 145. See also, Births Farley, R., 178 FBI (Federal Bureau of Investigation), 22 Fechter, A., 78 Female-headed households. See under Family Feminist movement, 76-77 Fertility movement, 76-77 Fertility rates, 66-67 Fishkin, James, 113, 116-17 Food stamp program. See under Welfare Frazier, E. Franklin, 20, 64 Friedman, L. M., 168

Galbraith, John Kenneth, 167
Gans, Herbert, 14, 182–83
Garfinkel, Irwin, 152, 184
Garvey, Marcus, 128
Geographic mobility, 158
Ghetto: before 1960, 3; culture of, 136–38, 144, 158–59; migration to, 34–35; pathology of, 4, 8–10, 14–15, 21, 29,

126-27, 149-50; and poverty, 29, 49;

social composition of, 143-44; specific

behavior, 14. See also Crime; Family,

female-headed; Inner city, Births, outof-wedlock Gilder, George, 162 Gintis, Herbert, 103 Glazer, Nathan, 168-69 Goldfarb, R. S., 79, 185 Gordon, Robert, 77 Gottschalk, Peter, 49, 94 Great Depression, 82, 118, 166 Great Society: 130-31, 139; and conservatives, 16; programs of, 13-14, 93, 118-20, 148, 150, 159-61, 167, 184. See also War on Poverty Greenfield, S., 78 Greenstein, Robert, 17-18, 94-95 Groeneveld, L. P., 81 Gross National Product (GNP), 17, 45 Gurin, P., 176

Gutman, Herbert, 32, 64, 140

Hall, R., 184 Hannan, M. T., 81 Harlem, 3 Harlem Renaissance, 126 Harrington, Michael, 11-12, 167 Haveman, R. H., 184 Heller, Walter, 167 Heltman, L. R., 177 Hendershot, G. E., 78 Hiday, V., 79 Hill, M. S., 175 Hispanics: 79, 81, 101, 120, 136, 184; and crime, 23-26; and education, 57-58, and family, 26-27, 66; migration of, 35-36, poverty and, 48-49 Hoffman, S., 80, 185 Hogan, Dennis, 73-75, 81 Holmes, J., 80, 185 Homicides. See Crime Hong Kong, immigrants from, 36, 179 Honig, M., 79, 185 Housing, low-income, 158 Housing projects. See Public-housing projects Houston, Tex., 34, 178

Illegitimacy, 17. See also Births, out of wedlock "Illegitimacy ration," 90 Illinois Advisory Committee, 135 Income Maintenance Experiments, 78, 79, 80-81, 95 Income transfer program, 77-81, 94-95, 131, 157-58, 170, 185 Index of income concentration, 110 Industrialization, 165 Industry: 121, 135, 146; changes in, 39-46; goods-producing, 39-46, 100-104; service-producing, 39-41, 102-4, 160, 180 - 82Inequality, structure of, 4, 20-21, 110, 126-29, 136-37, 146-47 Inflation, 44-45, 151 In-kind income, 170-71 Inner city: changes in, 3, 36-39, 101, 140; and poverty, 46-62, 197 n.67; revitalization of, 158; and social isolation, 157-59. See also Crime; Ghetto: Ioblessness Integration, 127; vertical, 7, 58 Interracialism, 127

James, Dorothy Buchton, 168 Japanese, 33. See also Asians Jim Crow. See under Segregation Job Corp. 16 Job market, 150-52 Job mobility, 122 Job networks. See under Joblessness Job training, 151-52 Joe, T., 186 Johnson, Lyndon Baynes, 118; administration of, 129, 167-68 Joint Economic Committee, 91 Joblessness: 17-18, 30, 91, 138, 143-44, 148, 150; of black youths, 82-90; and economy, 100-104; inner-city, 3, 41-46, 50-57, 100-104, 143-46; and job networks, 60; and labor-force nonparticipation, 3; and public policy, 105-6, 130, 139; teenage, 42-44, 60, 103-4; and work histories, 60-61, 159-61. See also Inner city

Kahn, Alfred J., 156-57 Kamerman, Shelia, 156-57 Kantner, J. F., 73
Kasarda, John, 39, 41–42, 102, 104, 180–81
Kennedy, John F., administration of, 129, 166–68
Kerbo, H. R., 170–71
Kerrs-Mills Act, 166
Keynesian economics, 119
King, Martin Luther, Jr., 126
Kitagawa, Evelyn, 75
Korpi, Walter, 130

Labor-force nonparticipation. See Joblessness

Labor-force participation: of black men, 81-82; in central cities, 39; of white men, 41-42, 81-89

Labor market: policies, 157; tight, 122-23, 151-53

Labor, racial division of, 12 Lemann, Nicholas, 55 Levine, R. A., 168 Levitan, Saul, 164, 169 Levy, Frank, 44–45, 175

Lewis, Oscar, 13, 137, 182Liberals: 14–15, 18–19, 148–50; and discrimination, 114; policy makers, 155, 161; and poverty, 131–32, 139; and urban analysts, 3–4, 6–13, 21–22; and

workfare, 161-62

Lieberson, Stanley, 33–34, 141, 178 Liebow, Elliot, 126–27

Long, L. H., 177

Los Angeles, Calif., 35, 46–49, 55, 177–79 Losing Ground, 16–18, 93, 104

Loury, Glenn, 110-11, 116

Lumpen proletariat, 6–7

Macroeconomic policy, 151-57

McLanahan, S., 175 Madras, P., 91

Male marriageable pool index, 83–92, 95– 106, 145–46, 148, 205 n.9

Manpower Development and Training Act, 167

Manpower: policies, 151; training, 147 Marriage, 67–71, 145–46, 184–86, 200 n. 16, 203 n. 55. See also Family; Male marriageable pool index

Marx, Karl, 7

Massey, D. S., 179

Masters, S., 184

Matriarchy. See Family, female-headed Mead, Lawrence, 130, 131, 159-62

Medicaid, 77, 93, 116, 119

Medicare, 116, 120

Mexicans, immigration of, 179. See also Hispanics

Miami, Fla., 35

Michigan Panel Study of Income Dynamics (PSID), 9-10, 105, 175-77

Middle class, 119–20, 147; black, 7–8, 55–57, 109–10, 113–15, 125, 143–44; white, 109

Migrants. See Migration

Migration: 98–99; of Asians, 33, 36; of blacks, 141–42; of Europeans, 33–34; of Hispanics, 35–36; from inner city, 50, 55–56, 101, 135–38, 143; of rural blacks, 33–36, 55, 101, 134, 141–42, 177–80, 195 n.38, 197 n.74; to the West, 206 n.13

Minarik, J. J., 79, 185

Moore, Kristin, 78, 79

Morris, Norval, 22

Moscovice, I., 186

Moynihan, Daniel Patrick, 63, 105, 129, 149, 152, 168, 173

Moynihan report: black family and, 21, 26, 64; controversy about, 4, 6, 8, 15, 20–21, 32, 140

Murray, Charles, 16–18, 77, 93–95, 104, 132, 160, 162

Nathan, Richard, 161-62

National Center for Educational Statistics, 74

National Health Insurance, 116

National Longitudinal Study, 82

Negative Income Tax, 185

Negro Family, The, 149

New Deal, 118-20, 127

New Jersey, 79

New York City, 40-41, 46-49, 55, 79, 101-2, 136, 177, 178

Newark, N.J., 178

Noyelle, T. J., 181

Omnibus Budget Reconciliation Act of 1981, 186 OPEC, 44 Opinion polls, 151 Orloff, Ann S., 129–30, 151 Orr, L. L., 184 Other American, The 167 Out-of-Wedlock births. See Births

Palmer, J. L., 186 Panel Study of Income Dynamics (PSID), 71-72, 80, 82 Park, Robert E., 165 Pathology. See Ghetto, pathology of; Underclass, ghetto Patterson, Orlando, 128 Pennsylvania, AFDC in, 94 Philadelphia, Pa., 46-49, 55, 64-65, 101-2, 136, 177, 178 Phoenix, Ariz., 35 Physicians, black, 16 Piven, Frances Fox, 169 Placek, P. J., 78-79 Plotnick, R., 184 Polgar, S., 79 Politics, 124 Ponza, M., 175

Poverty: analysts of, 130; children and, 10, 174–77; culture of, 8–9, 13–14, 55–56, 61, 127, 131, 137, 158–59, 182; definition of, 170; and family, 173–74; innercity, 161, 197 n.67; long-term, 9, 175–77; and public policy, 186; rate of, 130–32, 170–71, 207 n.13; research on, 169–70; spells of, 9–10, 56–57, 176; urbanization of, 171–73. See also Children, poverty and; Family, femaleheaded; Inner city

Poverty and Human Resources Abstract, 170

Prejudice. See Discrimination
Presser, H. B., 79
Prison populations, 31–32
Pruit-Igoe (St. Louis, Mo., housing proj-

ect), 38
Public assistance. See Welfare

Public-housing projects, crime and, 38.

See also Cabrini-Green; Pruit-Igoe;
Robert Taylor Homes

Public policy programs; 11, 61–62, 117–24, 121–24, 150–57; and poverty, 129–32, 134–39. See also Equality of opportunity

Racial inequality, 20-21 Racial solidarity. See Black experience Racism: contemporary, 10-12, 136; economic structure of, 11-12; historic, 11-12, 14-21; and liberal social scientists, 6, 12 Rainwater, Lee, 63, 126-27, 149 Raspberry, William, 113 Reagan administration, 16, 186 Reagan, Ronald, 120-129, 161 Recession: minorities and, 135; and unemployment, 164 Reconstruction era, 127 Reischauer, Robert D., 162-63 Republicans, 139 Riis, Jacob, 165

Raab, E., 169

Ritchey, P. N., 220
Robert Taylor Homes (Chicago housing project), 25-26, 38
Rodgers, H. R., 171

Roosevelt, Franklin D., 118-19 Ross, H. L., 79, 80, 99, 185 Rustin, Bayard, 20, 125-26, 128, 155

Saks, D. H., 184
St. Louis, Mo., 38, 102, 136
Salsberg, L. S., 79
San Diego, Calif., 35
San Francisco, Calif., 180
Sawhill, I., 79, 80, 82, 99, 185
Schiller, B. R., 171
Schools, inner-city, 57–58, 103, 136
Seattle, Wash., 79, 95
Seattle-Denver Income Maintenance Experiments (SIME-DIME), 184–85
Segregation, 13; Jim Crow, 112–28, 146

Self-help programs, 158–59
Sexual experiences, teenage, 76
Skocpol, Theda, 129–30, 151
Slavery, 140; and black family, 32, 64
Social buffer, 137, 144
Social dislocation, 3, 21, 49, 72–73, 143

Social dislocation, 3, 21, 49, 72–73, 143 Social isolation, 60–62, 137–38, 157–59, 161; definition of, 60

Social mobility, 158-59 Social networks, 60

Social reform. See Public policy programs Social Security Administration, 170 Societal organization, definition of, 132–33 South Korean immigrants, 36. See also Asians

Stanback, T. M., 181

Subcommittee on Fiscal Policy. See Joint Economic Committee

Suburbs, 135-36; black migration to, 7-8; and employment, 42, 100-101; schools in, 103. See also Migration, from inner city

Sundquist, J. L., 168

Survey of Income and Education, 185

Survey of Income and Education, Suttles, Gerald, 166

Taiwan, immigrants from, 36, 179 Taylor, William L., 115, 165

Technology, 39, 133-34, 180-81. See also Industry

Teenagers: attitudes toward marriage, 74–76; black male, and employment, 82; in cities, 142; and marital status, 68–70, 91; and out-of-wedlock births, 28–29, 73–77. See also Family; Joblessness; Births, out-of-wedlock

Thurow, Lester, 120 Title VII, 114 Tonry, Michael, 22 Turner, Bishop, 128

Underclass, black, 134, 174; definition of,
6-8; and economy, 148; ghetto, 3-4,
16, 111, 115, 117-18, 120-24, 131,
140-46; and poverty, 49; and public policy, 153-54, 157-59

Unemployment. See Joblessness

Uniform Crime Reports, 32

United Kingdom, economic policies of, 156-57

United States, economic policies of, 156-57

University of Chicago, Sociological research of, 165-66, 187

Urban Institute, 29

U.S. Census Bureau, 179

U.S. Commission on Civil Rights, 135

Vietnam War, 129, 168 Vining, D. R., Jr., 78 Vital Statistics Reports, 185 Voting, 125

Waldinger, R., 179

War on Poverty, 129-32, 139, 148, 167.

See also Great Society Washington, Booker, T., 128

Washington, D. C., 22, 136, 177

Weir, Margaret, 129-30, 151

Welfare: 55, 91-92, 98-99, 118-24, 150, 154, 177-78; AFDC, 17-18, 25-26, 29, 37, 77-81, 93-95, 99, 118-19, 152-53, 160, 184-86, 207 n.13; alternative approaches to, 156-57; conservatives analysis of, 17, 93-95; culture of, 9; dependency, 9-10, 13, 26-29, 159-60, 175-77, 184-86; and family, 71-81, 90-91, 145; food stamp program, 17, 77, 93, 94, 160, 167; long-term, 8-10; reform, 152, 16-62. See also Family, deterioration of

Whites: in inner city, 136; middle-class, 109; and poverty, 58-59

Widows, 64-66

Wilensky, Harold, 155-56

Williams, R., 184

Wilson, James O., 37

Winegarden, C. R., 78

Wisconsin, 152

Women: employment and, 27, 83-84, 186; labor-force participation of, 76-77. See also Family, female-headed; Births, out-of-wedlock; Male marriageable pool index: Marriage

Work, attitudes toward, 161

Workfare, mandatory, 160-63. See also Welfare, reform

Working class: black 7-8, 55-57, 143-44; white 136

World War II, 166

Yarmolinsky, A., 216

Youths: in central city, 36-39; Hispanics, 36-37, 39. See also Teenagers

Zelnik, M., 73 Znaniecki, Florian, 165