## CONTENTS

Preface: The Futility of Power ix

Chapter One: The Powerlessness of Powerful Government 1

Chapter Two: How to Do It Well and Badly 12

Chapter Three: How to Use Power 35

Chapter Four: How to Be a Government 59

Chapter Five: How to Give Orders 76

Chapter Six: How to Get It Right 98

Chapter Seven: How to Make Officials Obey 116

Chapter Eight: How to Make Citizens Obey 140

Chapter Nine: Good Government 184

Notes 219

Bibliography 231

Acknowledgements 241

Index 243