

Contents

<i>List of illustrations</i>	x
<i>Acknowledgements</i>	xi
Introduction	1
1 The rule of law and democracy	10
<i>Introduction</i>	10
<i>The rule of law and public policy</i>	11
<i>The principles of the rule of law</i>	15
<i>The rule of law and the development of democracy</i>	20
<i>Trends in the rule of law</i>	23
<i>The rule of law and democratic consolidation</i>	25
<i>Democratic constitutions and the rule of law</i>	26
<i>The rule of law and social inequality</i>	28
2 The rule of law and judicial independence	34
<i>Introduction</i>	34
<i>Impartiality</i>	35
<i>Insularity</i>	39
<i>Exclusive competence</i>	42
<i>Compliance</i>	43
<i>Judicial independence and democracy</i>	44
3 Undermining judicial independence	51
<i>Introduction</i>	51
<i>Powers of appointment to the judiciary</i>	52
<i>Control of the judge's career</i>	54
<i>Appointments to judicial councils</i>	56

Resources 57

Intimidation 58

Limiting the scope of judicial review 60

Exceptional courts 62

Steering the judiciary 63

Non-enforcement 64

4 Judicial bias

70

Introduction 70

Biased proceedings 70

Inefficiency 73

Biased judges 75

Corruption 78

Causes of judicial corruption 83

5 Judicial reform

90

Introduction 90

Political competition 91

Civil society 95

Legislative scrutiny 98

Intimidation 101

The scope of judicial review 102

Exceptional courts 104

Enforcing judgements 109

6 Reforming judicial behaviour

115

Introduction 115

Judicial capacity 115

Unbiased proceedings 118

Efficient judges 123

Unbiased judges 127

Honest judges 131

The politics of judicial reform 136

7 Managing the judiciary

144

Introduction 144

Judicial self-management 145

The executive model of management 151

The role of legislatures 153

8	Judicial activism	159
	<i>Introduction</i>	159
	<i>Judicial power</i>	159
	<i>Abstract constitutional review</i>	161
	<i>Constitutional amendment</i>	163
	<i>Testing the legality of policy decisions</i>	164
	<i>Testing the constitutionality of the political process</i>	169
	<i>Judicial review of administrative action</i>	172
	<i>Executive suppression of judicial independence</i>	176
	<i>Judicial activism and democracy</i>	178
9	Judicial accountability	183
	<i>Introduction</i>	183
	<i>Demands for judicial accountability</i>	183
	<i>The concept of accountability</i>	186
	<i>Accountability for policy review</i>	189
	<i>Accountability through self-management</i>	189
	<i>Accountability for corruption</i>	191
	<i>Accountability for bias</i>	192
	<i>Accountability for ineffectiveness</i>	193
	<i>Accountability for impeded access to justice</i>	194
	<i>Elected judges</i>	196
	<i>Transparency</i>	197
10	Conclusion: the dilemma of judicial independence	203
	<i>Introduction</i>	203
	<i>The judiciary and democracy</i>	203
	<i>The struggle for judicial independence</i>	205
	<i>Judicial reform</i>	205
	<i>A universal rule of law</i>	207
	<i>Independence and accountability</i>	208
	<i>A fragile rule of law</i>	209
	<i>Index</i>	215