## Contents

	Preface	page xvii	
	Table of Cases	xxi	
	Table of Statutes	xlvii	
	Table of Statutory Instruments	lv	
	Table of European Union Law and		
	the European Convention on Human Rights	lviii	
1	The state and administrative law	1	
	1. Law and administration	1	
	2. Our Diceyan heritage	11	
	3. Shrinking the royal prerogative	22	
	4. Green-light theory: A new approach	32	
	5. The extended state	37	
2	Changing the mindset	43	
	1. The blue rinse	43	
	2. Public service management	49	
	3. Public law at risk	53	
	4. A third way	57	
	5. Good governance values	63	
	6. Juridification and the rule of law	71	
	7. Populism and its values	73	
3	State of change	77	
	1. Global shocks	79	
	2. Territorial perspective	86	
	3. The European Union epoch	95	
	A Brevit and reregulation	116	

	5.	Process and procedure: Contemporary view	137
4	Tra	nsforming judicial review	142
	1.	Time for change	142
	2.	Rebuilding judicial review	147
	3.	The model of rationality	157
	4.	Rights-based review	161
	5.	Proportionality and unreasonableness	167
	6.	Growing a Constitutional Court	172
	7.	Conclusion: A short overview	184
5	Ma	king the law	186
	1.	Law-making and the constitution	186
	2.	Evidence-based legislation	190
	3.	Parliament the watchdog	197
	4.	The JCHR: Monitor, overseer, lobbyist	202
	5.	Secondary legislation: The continuing challenge	211
	6.	Institutional deference: Courts and the parliamentary process	222
	7.	Conclusion	224
6	Dis	cretion and rules	226
	1.	Law and 'soft law'	226
	2.	Structuring discretion	230
	3.	The Immigration Rules: 'Complex and unworkable'	237
	4.	Robotic decision-making	248
	5.	Discretion revisited	257
7	The	e information state	261
	1.	The state as information manager	261
	2.	Freedom of information	265
	3.	Oversight and regulation: The Office of the Information	
		Commissioner	271
	4.	Data protection and privacy	277
	5.	The surveillance state meets human rights law	286
	6.	Intercepting communications: A case study	292
	7.	Conclusion	300

		to the section of	201
8	ΑГ	egulatory laboratory	301
	1.	Regulation and governance	305
	2.	Blue-rinsed regulation	317
	3.	Better regulation – mark I	322
	4.	Better regulation – mark II	334
	5.	Conclusion	344
9	Re	gulatory look: Agency development and accountability	345
	1.	The agency model	346
	2.	Economic regulation and climate change: A case study	360
	3.	Accountability matters	378
	4.	Conclusion	397
10	Cor	ntractual revolution	399
	1.	Classification, dynamic, challenge	402
	2.	Old and new	411
	3.	Strategies and processes, problems and responses	424
	4.	Contract-making: Europeanisation and Brexit	438
	5.	Judicial connections	448
	6.	Conclusion	463
11	Coi	ntract, contract, contract	466
	1.	Private finance initiative: Rise and fall	467
	2.	Franchising technique: The National Lottery	476
	3.	'Contracting' the individual	484
	4.	Conclusion	498
12	'Go	olden handshakes': Liability and compensation	499
	1.	Government liability: The private law model	500
	2.	The opened door	505
	3.	Some oddities of negligence liability	507
	4.	Tort law, deterrence and accountability	516
	5.	Human rights and 'just satisfaction'	520
	6.	Alternatives to tort law	524
	7.	Criminal injuries compensation	528
	8.	Windrush: 'A profound institutional failure'	533
	9.	'Tort law as ombudsman'	543

13	Gr	owing a complaints service	545
	1.	Delineating administrative justice	545
	2.	A second look: Internal review	552
	3.	Ombudsmen: In search of a role?	561
	4.	The investigatory method	568
	5.	The managerial ombudsman	578
14	Tri	bunals and administrative justice	582
	1.	Tribunals as court-substitutes	582
	2.	Early days	585
	3.	Judicialising tribunals: The case of welfare adjudication	589
	4.	Coherence: Restructuring the tribunal system	596
	5.	Tribunals as courts	606
	6.	Towards a digital future	617
15	The	e public inquiry: Investigation and accountability	624
	1.	They 'just growed'	626
	2.	Planning inquiries: An awkward hybrid	628
	3.	The coroner's inquest	636
	4.	Inquiries: A mixed bag	641
	5.	Inquiries and human rights	654
	6.	Participation and catharsis: The Hillsborough campaign	657
	7.	Learning lessons	659
16	Pro	ocedural review in question	664
	1.	Rationales	667
	2.	Fairness and tailoring	671
	3.	Outputs and inputs	678
	4.	Insider dealings	696
	5.	Varied interplay	703
	6.	Upstream: Fairness and risk	717
	7.	Conclusion	723
17	Tes	sting ground: Legality, process and substance	725
	1.	Mix and match	727
	2.	Power of the 'ordinary'	734
	3.	Judicial power and executive law-making	738
	4.	Law, policy and administrative process	753

	5.	System check	771
	6.	Conclusion	774
18	Liti	igation: Equalities focus	776
	1.	Discrimination law and judicial review	776
	2.	Free-standing principle?	781
	3.	Public sector equality duty	785
	4.	Direct and indirect discrimination	792
	5.	Living source: Article 14	799
	6.	Conclusion	809
19	Jud	dicial review process and impact	811
	1.	Modelling judicial review	812
	2.	Structures and patterns	823
	3.	Matters of interest	840
	4.	Evidence base	850
	5.	A tangled web	859
	6.	In search of impact	868
,	7.	Clamping down	875
	Inc	dex	882