

TABLE OF CONTENTS

	Page
PREFACE.....	xix
TABLE OF CASES.....	xliii
TABLE OF TEXT AND PERIODICAL CITATIONS.....	lxx
TABLE OF STATUTES.....	xcii
CHAPTER I. INTRODUCTION	1
Section 1. Reasons for Establishment of Administrative Agencies	3
James M. Landis, The Administrative Process	3
Charles Schultze, The Public Use of Private Interest	7
Thomas K. McCraw, Prophets of Regulation	10
Section 2. Agency Structure and Agency Function	24
Warner W. Gardner, The Administrative Process.....	30
a. Executive Decision.....	31
b. Rulemaking.....	34
William F. Pedersen, Jr., Formal Records and Informal Rulemaking.....	34
c. Adjudication	38
Archibald Cox, Derek Bok and Robert Gorman, Cases and Materials on Labor Law	38
Robert A. Kagan, Regulatory Justice: Implementing a Wage-Price Freeze	40
CHAPTER II. LEGISLATIVE AND EXECUTIVE CONTROL OF ADMINISTRATIVE ACTION.....	47
Section 1. The Problem of Delegation	50
a. Federal Law.....	50
Industrial Union Department, AFL-CIO v. American Petroleum Institute	50
The Brig Aurora	67
Field v. Clark	68
United States v. Grimaud.....	69
J.W. Hampton, Jr. & Co. v. United States	69
Panama Refining Co. v. Ryan.....	72
Schechter Poultry Corp. v. United States	74
Yakus v. United States	77
Arizona v. California	78
Theodore Lowi, The End of Liberalism.....	79
John Hart Ely, Democracy and Distrust, A Theory of Judicial Review.....	80
Kenneth C. Davis, Discretionary Justice.....	81
J. Skelly Wright, Review: Beyond Discretionary Justice.....	81

TABLE OF CONTENTS

Section 1. The Problem of Delegation—Continued	Page
Richard B. Stewart, The Reformation of American Administrative Law	82
Alexander M. Bickel, The Least Dangerous Branch	82
Gerald Frug, The Ideology of Bureaucracy in American Law	83
Fahey v. Mallonee	84
Amalgamated Meat Cutters & Butcher Workmen v. Connally	84
Kent v. Dulles	86
Chevron, U.S.A. Inc. v. Natural Resources Defense Council	87
Jerry L. Mashaw, Prodelegation: Why Administrators Should Make Political Decisions	88
b. Delegation in the States	90
People v. Tibbitts	94
Stofer v. Motor Vehicle Cas. Co.	96
Allen v. California Bd. of Barber Examiners	99
Lincoln Dairy Co. v. Finigan	102
State v. Cutright	103
Section 2. Legislative Reassignment of "Judicial" Authority	105
Commodity Futures Trading Commission v. Schor	107
Northern Pipeline Construction Co. v. Marathon Pipe Line Co.	117
Thomas v. Union Carbide Agricultural Products Co.	120
Atlas Roofing Co., Inc. v. Occupational Safety and Health Review Comm.	122
Section 3. The Political Branches' Controls Over Agency Action	124
a. Policy Direction	125
(i) Informal Political Controls	125
Louis L. Jaffe, The Illusion of the Ideal Administration	125
Barry R. Weingast and Mark J. Moran, Bureaucratic Discretion or Congressional Control? Regulatory Policymaking by the Federal Trade Commission ...	131
R. Katzmann, Letter to the Editor	136
Peter L. Strauss, The Place of Agencies in Government: Separation of Powers and the Fourth Branch	141
(ii) Formal Political Controls	146
Executive Order No. 12291	147
Executive Order No. 12498	151
Cass Sunstein, Cost-Benefit Analysis and the Separation of Powers	153
Immigration & Naturalization Service v. Chadha	164
D. Elliott, INS v. Chadha: The Administrative Constitution, the Constitution and the Legislative Veto	175

TABLE OF CONTENTS

Section 3. The Political Branches' Controls Over Agency Action—Continued	Page
American Federation of Government Employees v. Pierce	177
General Assembly v. Byrne	178
Enourato v. N.J.	178
b. Personnel and Resources for Administration	181
Bowsher v. Synar	183
Myers v. United States	203
Humphrey's Executor (Rathbun) v. United States	203
Buckley v. Valeo	204
CHAPTER III. THE EXERCISE OF ADMINISTRATIVE POWER: RULEMAKING AND ADJUDICATION	209
Section 1. The Distinction Between Rulemaking ("Quasi Legislative") and Adjudicatory ("Quasi Judicial") Administrative Action	209
a. The Constitution	209
Londoner v. Denver	209
Bi-Metallic Investment Co. v. State Bd. of Equalization of Colorado	213
Minnesota State Board for Community Colleges v. Knight	214
Burr v. New Rochelle Municipal Housing Authority	215
R. Cramton, A Comment on Trial-Type Hearings in Nuclear Power Plant Siting	216
Bowles v. Willingham	218
b. The Procedural Models of the Administrative Procedure Act	226
United States v. Florida East Coast Railway Co.	228
Seacoast Anti-Pollution League v. Costle	241
R.J. Pierce, Jr., S.A. Shapiro and P.R. Verkuil, Administrative Law and Process 300	244
United States Lines, Inc. v. Federal Maritime Commission	244
Wong Yang Sung v. McGrath	246
Vermont Yankee Nuclear Power Corp. v. Natural Resources Defense Council, Inc.	248
R. Stewart, The Development of Administrative and Quasi-Constitutional Law in Judicial Review of Environmental Decisionmaking: Lessons From the Clean Air Act	260
R. Stewart, <i>Vermont Yankee</i> and the Evolution of Administrative Procedure	260
C. Byse, <i>Vermont Yankee</i> and the Evolution of Administrative Procedure: A Somewhat Different View	260
A. Scalia, <i>Vermont Yankee</i> : The APA, The D.C. Circuit, and the Supreme Court	261
Pacific Gas & Electric Co. v. Federal Power Comm.	264

TABLE OF CONTENTS

	Page
Section 2. Agency Discretion in Choosing a Procedural Mode ..	269
Securities & Exchange Comm. v. Chenery Corp.	271
National Labor Relations Bd. v. Bell Aerospace Co.	280
Robert A. Gorman, Basic Text on Labor Law	285
Ford Motor Co. v. Federal Trade Commission	287
Casenote	291
David Shapiro, The Choice of Rulemaking or Adjudi- cation in the Development of Administrative Policy	292
Peter Strauss, Rules, Adjudications, and Other Sources of Law in an Executive Department: Reflec- tions on the Interior Department's Administration of the Mining Law	293
Note, NLRB Rulemaking: Political Reality Versus Procedural Fairness	294
Heckler, Secretary of Health and Human Services v. Campbell	295
Colin Diver, The Optimal Precision of Administrative Rules	301
Gibson v. Heckler	302
Jerry Mashaw, Conflict and Compromise Among Mod- els of Administrative Justice	302
FCC v. WNCN Listeners Guild	304
Allison v. Block	305
K. Davis, Administrative Law Treatise	311
Morton v. Ruiz	312
Holmes v. New York City Housing Authority	314
Section 3. Party Participation in Choosing a Procedural Mode	315
a. Party Initiation of Formal Proceedings	315
Dunlop v. Bachowski	317
Heckler v. Chaney	319
b. Party Initiation of Rulemaking	320
Pulido v. Heckler	320
WWHT, Inc. v. Federal Communications Commission	322
c. Intervention in Ongoing Proceedings	331
Office of Communication of United Church of Christ v. FCC	333
National Welfare Rights Organization v. Finch	336
In the Matter of Edlow International Co.	338
Block v. Community Nutrition Institute	343
Administrative Conference of the United States, Proce- dures for Negotiating Proposed Regulations (Recommen- dation No. 82-4)	344
P. Harter, Regulatory Negotiation: The Experience So Far	346

TABLE OF CONTENTS

	Page
Section 4. Scope of Review of Administrative Action	348
a. What Is a "Question of Fact"?	352
b. Review of "Questions of Fact"	355
Universal Camera Corp. v. National Labor Relations Board	357
Penasquitos Village, Inc. v. NLRB	370
United States ex rel. Exarchou v. Murff	375
Woodby v. INS	377
Steadman v. SEC	377
NLRB v. Transportation Mgt. Corp.	378
c. Review of "Mixed Questions" and "Question of Law"	379
(i) Some Historical Building Blocks	380
O'Leary v. Brown-Pacific-Maxon, Inc.	380
National Labor Relations Board v. Hearst Publications, Inc.	383
Gray v. Powell	389
Nathaniel L. Nathanson, Administrative Discretion in the Interpretation of Statutes	391
Packard Motor Car Co. v. NLRB	391
Skidmore v. Swift & Co.	392
Addison v. Holly Hill Fruit Products, Inc.	396
(ii) Perspectives on Approach to Scope	398
Henry Hart and Albert Sacks, The Legal Process	398
Louis L. Jaffe, Judicial Control of Administrative Action	402
Felix Frankfurter and Nathaniel L. Nathanson, Forbidden Dialogue: Standards of Judicial Review of Administrative Action	403
Robert L. Stern, Review of Findings of Administrators, Judges and Juries: A Comparative Analysis	403
(iii) Contemporary Cases	405
Chevron, U.S.A., Inc. v. Natural Resources Council, Inc.	405
Board of Governors, Federal Reserve System v. Dimension Financial Corp.	411
C. Diver, Statutory Interpretation in the Administrative State	412
State Dept. of Insurance v. Insurance Services Office	414
Hi-Craft Clothing Co. v. NLRB	415
Bethlehem Steel Corp. v. EPA	416
Mayburg v. Secretary of HHS	416
Natural Resources Defense Council v. EPA	416
Ford Motor Co. v. Milhollin	417
Batterton v. Francis	423
Udall v. Tallman	424

TABLE OF CONTENTS

Section 4. Scope of Review of Administrative Action—Continued	Page
A Note on the Role of Findings and Reasons in Formal Administrative Proceedings	426
New Jersey Bell Telephone Co. v. Communications Workers of America	427
Elite Dairy Products, Inc. v. Ten Eyck	428
Schaffer Transportation Co. v. United States	429
And How Elaborate Must Findings and Reasons Be to Achieve Adequacy?	432
Stephens v. Heckler	435
d. Exercise of Judgment and Discretion	436
Citizens to Preserve Overton Park, Inc. v. Volpe	436
Camp v. Pitts	443
(i) Is There a Record in Proceedings Not on the Record?	445
William F. Pedersen, Formal Records and Informal Rulemaking	446
United States v. Nova Scotia Food Products Corp.	449
S. 1080	451
Steven Stark and Sarah Wald, Setting No Records: The Failed Attempts to Limit the Record in Review of Administrative Action	452
United States v. Morgan	455
(ii) Review of Factual Determinations in Proceedings Not Required to Be Decided on Record	458
Association of Data Processing Service Organizations, Inc. v. Board of Governors of the Federal Reserve System	458
Ethyl Corp. v. Environmental Protection Agency	463
William F. Pedersen, Formal Records and Informal Rulemaking	466
(iii) Review of Findings and Reasons in Informal Adjudication	467
Independent U.S. Tanker Owners Committee v. Lewis	467
Dunlop v. Bachowski	472
e. "Hard Look" Review and Informal Rulemaking in the High Technology Era	475
Greater Boston Television Corp. v. FCC	476
Pacific States Box & Basket Co. v. White	478
Automotive Parts & Accessories v. Boyd	479
Citizens to Preserve Overton Park, Inc. v. Volpe	479
Kennecott Copper Corp. v. EPA	479
Portland Cement Ass'n v. Ruckelshaus	480
Industrial Union Department, AFL-CIO v. Hodgson	481
Ethyl Corp. v. EPA	482
United States v. Nova Scotia Food Products Corp.	482
Vermont Yankee Nuclear Power Corp. v. NRDC	483
National Lime Association v. EPA	483

TABLE OF CONTENTS

Section 4. Scope of Review of Administrative Action—Continued	Page
Motor Vehicle Manufacturers Association of the United States, Inc. v. State Farm Mutual Automobile Insurance Co.....	486
C. Sunstein, Deregulation and the Hard-Look Doctrine	497
Center for Auto Safety v. Peck.....	498
Note on the Special Problem of Predictions and Gambles	498
Radio Corp. of America v. United States.....	499
FCC v. National Citizens Committee for Broadcasting	499
Baltimore Gas & Electric Co. v. NRC	500
D. Scroggins, EPA Health Risk Policy Will Have Broad Impact	501
M. Shapiro, Administrative Discretion: The Next Stage	503
f. Respecting Choices of Sanctions and Means of Enforcement.....	503
Butz v. Glover Livestock Commission Co.	504
Jacob Siegel Co. v. FTC.....	505
FTC v. Universal-Rundle Corp.	508
International Union of Electrical Workers v. NLRB (Tiidee Products, Inc.).....	510
R. Shep Melnick, Regulation and the Courts: The Case of the Clean Air Act.....	511
g. Standards to Which Government May Be Held? The Problems of Consistency, Res Judicata, Nonacquiescence and Equitable Estoppel.....	512
(i) Requirement of Consistency	512
Davis v. Commissioner.....	512
Atchison, Topeka & Santa Fe Ry. Co. v. Wichita Board of Trade	513
Nader v. Bork.....	513
(ii) Res Judicata, Collateral Estoppel, and Nonacquiescence	517
United States v. Stauffer Chemical Co.	518
United States v. Mendoza.....	518
(iii) Estopping the Government.....	522
Portmann v. United States	523
Federal Crop Insurance Corp. v. Merrill.....	528
Schweiker v. Hansen	528
Heckler v. Community Health Services	529
h. The Special Problem of "Constitutional" or "Jurisdictional" Facts.....	530
Ohio Valley Water Co. v. Ben Avon Borough.....	531
Ng Fung Ho v. White	532
Crowell v. Benson	533
St. Joseph Stock Yards Co. v. United States	535
i. Conclusion.....	539

TABLE OF CONTENTS

Section 4. Scope of Review of Administrative Action—Continued	Page
Jerry Mashaw, Bureaucratic Justice: Managing Social Security Disability Claims.....	539
Lance Liebman and Richard Stewart, Bureaucratic Vision.....	539
R. Shep Melnick, Regulation and the Courts: The Case of the Clean Air Act.....	540
Louis L. Jaffe, Judicial Control of Administrative Action	544
CHAPTER IV. THE CONSTITUTIONAL REQUIREMENT OF AN OPPORTUNITY TO BE HEARD	545
Section 1. Some Old Learning	546
Londoner v. Denver	546
Bi-Metallic Investment Co. v. State Bd. of Equalization of Colorado.....	546
North American Cold Storage Co. v. Chicago.....	546
Phillips v. Commissioner.....	549
Bailey v. Richardson.....	550
Joint Anti-Fascist Refugee Committee v. McGrath ...	554
McAuliffe v. Mayor of New Bedford.....	557
Cafeteria & Restaurant Workers Union v. McElroy	557
Dixon v. Alabama State Board of Higher Education	561
Section 2. The Explosion	562
Goldberg v. Kelly	562
Charles Reich, The New Property.....	571
Daniel J. Baum, The Welfare Family and Mass Administrative Justice	572
Jerry Mashaw, Due Process in the Administrative State	574
Griffeth v. Detrich	575
Wisconsin v. Constantineau.....	576
Section 3. The New Learning	576
Board of Regents of State Colleges v. Roth	576
Perry v. Sindermann	584
Frank I. Michelman, Formal and Associational Aims in Procedural Due Process.....	589
William Van Alstyne, Cracks in "The New Property": Adjudicative Due Process in the Administrative State	590
Bishop v. Wood.....	590
Barry v. Barchi.....	590
Eidson v. Pierce	591
Ressler v. Pierce	591
Landon v. Plasencia	592
Meachum v. Fano.....	592

TABLE OF CONTENTS

Section 3. The New Learning—Continued	Page
Vitek v. Jones.....	596
Olim v. Wakinekona.....	596
Mathews v. Eldridge.....	597
Jerry L. Mashaw, The Supreme Court's Due Process Calculus for Administrative Adjudication in Ma- thews v. Eldridge: Three Factors in Search of a Theory of Value.....	606
Henry J. Friendly, Some Kind of Hearing	609
Board of Curators of the University of Missouri v. Horowitz.....	610
Ingraham v. Wright	611
Goss v. Lopez.....	619
Robert A. Burt, The Constitution of the Family	620
Paul v. Davis.....	620
Henry Monaghan, Of "Liberty" and "Property".....	621
Parratt v. Taylor.....	623
Daniels v. Williams.....	624
Davidson v. Cannon.....	624
Hudson v. Palmer.....	625
Memphis Light, Gas & Water Division v. Craft.....	626
Schweiker v. McClure.....	626
Gray Panthers v. Schweiker	629
Superintendent, Mass. Corr. Institution, Walpole v. Hill	631
Cleveland Board of Education v. Loudermill.....	631
Arnett v. Kennedy	639
L. Tribe, Structural Due Process.....	640
H. Monaghan, Of "Liberty" and "Property"	640
R. Smolla, The Reemergence of the Right-Privilege Distinction in Constitutional Law: The Price of Pro- testing Too Much.....	640
F. Easterbrook, Substance and Due Process.....	641
H.W.R. Wade, Administrative Law.....	641
O'Bannon v. Town Court Nursing Center.....	644
Califano v. Yamasaki	644
Walters v. National Association of Radiation Survivors..	645
CHAPTER V. AGENCY ACQUISITION OF INFORMATION	657
Section 1. Required Forms and Reports	658
a. Reports Required of Institutional Respondents	661
Superior Oil Co. v. Federal Energy Regulatory Comm.	662
In Re: FTC Line of Business Report Litigation	663
b. Reports Required of Individuals	667
Shapiro v. United States	667
Marchetti v. United States	669
California Bankers Ass'n v. Schultz	671
United States v. Miller.....	672

TABLE OF CONTENTS

	Page
Section 2. Physical Inspections	673
Eugene Bardach and Robert A. Kagan, Going by the Book: The Problem of Regulatory Unreasonableness	676
L. Robertson and J. Keeve, Worker Injuries: The Effects of Workers' Compensation and OSHA In- spections	677
Marshall v. Barlow's, Inc.	680
Donovan v. Dewey	686
Camara v. Municipal Court	691
See v. Seattle	691
Dow Chemical Co. v. United States	694
Notes on Consent	698
United States v. Thriftmart	698
Wyman v. James	699
Section 3. Compulsory Process	701
a. May a Subpoena Be Issued Without "Probable Cause" to Believe It Will Produce Evidence of Wrongdoing?	703
Endicott Johnson Corporation v. Perkins	703
Oklahoma Press Publishing Co. v. Walling	704
b. What Is the Judicial Role in Proceedings to Enforce Ad- ministrative Subpoenas?	706
A Note on Motive	707
c. The Problem of Enforcing Administrative Subpoenas	718
NLRB v. International Medication Systems, Ltd.	722
Atlantic Richfield Co. v. United States Dept. of Energy	723
A Note on Discovery	724
CHAPTER VI. OPEN GOVERNMENT	729
Section 1. The Freedom of Information Act	729
a. Freedom of Information and Government Need for Confi- dentiality	735
National Labor Relations Board v. Sears, Roebuck & Co.	735
Arthur Andersen & Co. v. Internal Revenue Service	741
Federal Open Market Committee v. Merrill	746
Bureau of National Affairs v. United States Department of Justice	748
b. Freedom of Information and Private Needs for Confidenti- ality	753
(i) Proprietary Information	754
National Parks and Conservation Ass'n v. Morton ...	754
Public Citizen Health Research Group v. FDA ..	760
Chrysler Corp. v. Brown	763
Ruckelshaus v. Monsanto Co.	770
Nat'l Org. for Women, Washington, D.C. Chapter v. Social Security Administration	771
(ii) Individual Privacy	772
Department of Air Force v. Rose	772

TABLE OF CONTENTS

Section 1. The Freedom of Information Act—Continued	Page
Arieff v. United States Department of the Navy	776
Section 2. Government in the Sunshine	780
Common Cause v. Nuclear Regulatory Commission	780
FCC v. ITT World Communications	786
D. Welborn, W. Lyon & L. Thomas, Implementation and Effects of the Federal Government in the Sun- shine Act	787
San Luis Obispo Mothers for Peace v. NRC	791
CHAPTER VII. DETERMINING FACTS IN ADMINISTRATIVE DECISION- MAKING	795
Rule 201, Federal Rules of Evidence	798
Section 1. Investigation as a Substitute for Adversary Process	800
Cowan v. Bunting Glider Co.	801
People v. Porpora	802
Hunter v. Zenith Dredge Co.	802
H. Korn, Law, Fact and Science in the Courts	805
J. Mashaw, Bureaucratic Justice	806
Section 2. Hearsay and Other "Incompetent" Evidence	807
Richardson v. Perales	809
Commonwealth Unemployment Compensation Board of Review v. Ceja	819
Section 3. The Use or Misuse of Official Notice	821
Banks v. Schweiker	821
Ohio Bell Telephone Co. v. Public Utilities Commission of Ohio	825
Puerto Rico Maritime Shipping Authority v. Federal Maritime Commission	828
United States v. Abilene & Southern Ry. Co.	831
Market St. Ry. Co. v. Railroad Comm. of California	832
Air Products & Chemicals, Inc. v. FERC	832
Feinson v. Conservation Commission of the Town of Newtown	834
Section 4. Determining Facts of a General Character	834
Seacoast Anti-Pollution League v. Costle	834
California v. Trombetta	837
National Tour Brokers Association v. Interstate Com- merce Commission	838
Wirtz v. Baldor Electric Co.	839
Carter-Wallace, Inc. v. Gardner	844
Sierra Club v. Costle	845
Building Code Action v. Energy Resources Conserva- tion and Development Commission	851

TABLE OF CONTENTS

Section 4. Determining Facts of a General Character—Continued	Page
Thomas O. McGarity, Substantive and Procedural Discretion in Administrative Resolution of Science Policy Questions: Regulating Carcinogens in EPA and OSHA	852
S. Taylor, Making Bureaucracies Think	855
R. Crandall and L. Lave, Eds., The Scientific Basis of Health and Safety Regulation	858
Public Citizen Health Research Group v. Tyson	860
CHAPTER VIII. STRUCTURES FOR DECISION	862
Section 1. The Administrative Law Judge	862
a. Background and Institutional Setting for the Administrative Law Judge	862
Nash v. Califano	862
b. Selection, Disqualification and Replacement	871
Grolier, Inc. v. Federal Trade Commission	871
Jonal Corp. v. District of Columbia	874
American Cyanamid Co. v. FTC	877
Laird v. Tatum	878
c. Intermediate Report by Hearing Officer	879
NLRB v. Mackay Radio & Telegraph Co.	880
Section 2. Agency Decision in "On the Record" Proceedings	881
a. Institutional Decisionmaking	882
Morgan v. United States	883
Morgan v. United States	886
b. The Role of Agency Staff in the Decisional Process	893
Mazza v. Cavicchia	894
Daniel J. Gifford, The Morgan Cases: A Retrospective View	896
American Telephone & Telegraph Co.	898
c. "Off-the-Record" Communications From Others	905
Professional Air Traffic Controllers Organization v. Federal Labor Relations Authority	905
Section 3. Agency Decisions in Proceedings Not Required to Be Decided "On the Record"	919
a. "Ex Parte Contacts" in Proceedings Not "On the Record"?	919
Sangamon Valley Television Corp. v. United States	920
Home Box Office, Inc. v. Federal Communications Commission	921
Action for Children's Television [ACT] v. FCC	927
United States Lines, Inc. v. Federal Maritime Commission	929
Ernest Gellhorn and Glen O. Robinson, Rulemaking "Due Process": An Inconclusive Dialogue	931

TABLE OF CONTENTS

Section 3. Agency Decisions in Proceedings Not Required to Be Decided "On the Record"—Continued	Page
b. Constraints on <i>Internal</i> Communications?	935
United Steelworkers of America, AFL-CIO-CLC v. Marshall	936
Lead Industries Ass'n v. EPA	943
National Small Shipments Traffic Conference, Inc. v. ICC	944
Commodity Exchange v. Commodity Futures Trading Commission	945
Section 4. Some Complications at the Top	946
a. Multiplicity of Function	947
Ash Grove Cement Co. v. FTC	947
Withrow v. Larkin	950
Note on the Doctrine of Necessity	954
United States v. Will	954
Gibson v. Berryhill	956
b. "Political Influence" and "Pressure"	957
Pillsbury Co. v. Federal Trade Commission	959
United States ex rel. Parco v. Morris	962
Sierra Club v. Costle	963
Administrative Conference Recommendation	969
SEC v. Wheeling-Pittsburgh Steel Corp.	970
A Note on the Perils of Candor	972
Texaco Inc. v. FTC	972
Kennecott Copper Corp. v. FTC	973
Association of National Advertisers v. FTC	974
c. "Conflict of Interests" and "The Revolving Door"	977
LaSalle National Bank v. County of Lake	977
ABA, Model Rules of Professional Conduct (1983), Rule 1.11	980
CHAPTER IX. JUDICIAL CONTROL OF ADMINISTRATIVE ACTION: METHODS, AVAILABILITY, STANDING, TIMING, SOVEREIGN IMMUNITY AND TORT ACTION	985
Section 1. Methods of Obtaining Judicial Review	985
a. Special Statutory Review	985
b. General Statutory Review	986
c. Nonstatutory Review: Tort Action, Injunction and Declaratory Judgment	987
d. The Prerogative Writs as a Method of Review	989
(i) Mandamus	989
(ii) Certiorari	992
(iii) Habeas Corpus, Prohibition, and Quo Warranto	993

TABLE OF CONTENTS

	Page
Section 2. Availability of Judicial Review: Statutory Preclusion and "Committed to Discretion"	995
a. Statutory Preclusion of Judicial Review.....	996
(i) Implied Preclusion.....	996
Block v. Community Nutrition Institute	997
Switchmen's Union v. National Mediation Board	1002
Leedom v. Kyne.....	1003
Bowen v. Michigan Academy of Family Physi- cians.....	1004
(ii) Express Preclusion	1008
Johnson v. Robison.....	1010
Gott v. Walters.....	1013
American Association of Councils of Medical Staffs of Private Hospitals, Inc. v. Califano	1016
Adamo Wrecking Co. v. United States	1018
b. Committed to Agency Discretion	1021
Citizens to Preserve Overton Park, Inc. v. Volpe	1021
Heckler v. Chaney.....	1021
Littell v. Morton	1031
Langevin v. Chenango Court, Inc.	1033
Curran v. Laird	1034
International Union, United Automobile, Aerospace & Agricultural Implement Workers of America v. Brock.....	1035
Section 3. Standing to Secure Judicial Review	1036
Associated Industries of New York State, Inc. v. Ickes...	1037
Office of Communication of the United Church of Christ v. FCC.....	1042
Scenic Hudson Preservation Conference v. FPC	1042
Louis L. Jaffe, Judicial Control of Administrative Action	1044
Scanwell Laboratories, Inc. v. Shaffer	1045
Association of Data Processing Service Organizations v. Camp.....	1046
Barlow v. Collins.....	1049
Arnold Tours, Inc. v. Camp	1054
Control Data Corporation v. Baldrige.....	1055
Copper & Brass Fabricators Council, Inc. v. Depart- ment of the Treasury	1060
Sierra Club v. Morton	1061
United States v. Students Challenging Regulatory Agency Procedures (SCRAP).....	1063
Simon v. Eastern Kentucky Welfare Rights Organization	1068
Warth v. Seldin	1070
Village of Arlington Heights v. Metropolitan Housing Development Corp.	1073
Allen v. Wright.....	1074

TABLE OF CONTENTS

Section 3. Standing to Secure Judicial Review—Continued	Page
Duke Power Co. v. North Carolina Environmental Group, Inc.	1075
Section 4. Timing of Judicial Review	1081
a. Exhaustion of Administrative Remedies	1082
Myers v. Bethlehem Shipbuilding Corp.	1082
Touche Ross & Co. v. Securities and Exchange Commission	1084
Leedom v. Kyne	1086
Allen v. Grand Central Aircraft Co.	1086
Rosenthal & Co. v. Bagley	1087
Association of National Advertisers v. Federal Trade Commission	1089
McKart v. United States	1090
McGee v. United States	1092
Telecommunications Research Action Center v. FCC	1092
Judicial Stays Pending Administrative Action or Judicial Review	1094
b. Final Agency Action	1097
Federal Trade Commission v. Standard Oil Company of California	1097
Pepsico, Inc. v. Federal Trade Commission	1101
Gulf Oil Corp. v. United States Department of Energy	1104
c. Ripeness for Review	1105
Abbott Laboratories v. Gardner	1105
Toilet Goods Association v. Gardner	1112
Better Government Association v. Department of State	1117
Diamond Shamrock Corp. v. Costle	1121
Eagle-Picher Industries v. United States Environmental Protection Agency	1122
National Automatic Laundry and Cleaning Council v. Shultz	1124
Kixmiller v. SEC	1130
New York Stock Exchange, Inc. v. Bloom	1131
d. Primary Jurisdiction	1133
Texas & Pacific R. Co. v. Abilene Cotton Oil Co.	1134
Great Northern Ry. Co. v. Merchants Elevator Co.	1134
United States v. Western Pacific Railroad Co.	1135
Ricci v. Chicago Mercantile Exchange	1139
Distrigas of Massachusetts Corp. v. Boston Gas Co.	1140
Spence v. Baltimore & Ohio R. Co.	1141
Nader v. Allegheny Airlines, Inc.	1142
Rosado v. Wyman	1142
Port of Boston Marine Terminal Ass'n v. Rederi. Transatlantic	1144
Far East Conference v. United States	1144

TABLE OF CONTENTS

Section 4. Timing of Judicial Review—Continued	Page
Carnation Co. v. Pacific Westbound Conference	1148
Section 5. Relief Against “The Sovereign”	1149
Larson v. Domestic & Foreign Commerce Corp.	1150
Vishnevsky v. United States	1158
Senate Committee on the Judiciary, Judicial Review of Agency Action	1159
Public Law 94-574, 90 Stat. 2721	1161
Senate Committee on the Judiciary, Judicial Review of Agency Action	1162
Spectrum Leasing Corp. v. United States	1163
Section 6. Tort Action as a Form of Review	1165
a. Tort Action Against Administrative Official	1165
Bradley v. Fisher	1166
Stump v. Sparkman	1166
Spalding v. Vilas	1167
Barr v. Matteo	1168
Bivens v. Six Unknown Named Agents of the Federal Bureau of Narcotics	1170
Monroe v. Pape	1174
Butz v. Economou	1175
Carlson v. Green	1186
Bush v. Lucas	1187
Harlow v. Fitzgerald	1189
Maine v. Thiboutot	1192
Middlesex County Sewerage Authority v. National Sea Clammers Association	1193
Monell v. Department of Social Services	1194
City of Oklahoma City v. Tuttle	1196
Pembaur v. Cincinnati	1197
b. Governmental Tort Liability	1199
Dalehite v. United States	1201
Indian Towing Co. v. United States	1202
Rayonier, Inc. v. United States	1202
United States v. S.A. Empresa De Viacao Aerea Rio Grandense (Varig Airlines), et al.	1203
Federal Officials’ Liability for Constitutional Violations	1206

APPENDICES

App.	Page
A. Administrative Procedure Act	1209
B. Uniform Law Commissioners’ Revised Model State Adminis- trative Procedure Act (1981)	1238
Index	1293