
Contents

<i>Preface</i>	vii
<i>Abbreviations</i>	xv
<i>Table of Cases</i>	xvii
<i>Table of Legislation</i>	xxiii
1 Survey	1
1.1 The Project	1
1.2 Administrative Tribunals and Administrative Adjudication	2
1.2.1 The AAT is not a court	3
1.2.2 The AAT reviews decisions	6
1.2.3 The AAT's jurisdiction	16
1.3 The Plan of the Book	18
1.4 Conclusion	21
2 History	23
2.1 Introduction	23
2.2 1066 to 1800	24
2.3 19th and 20th Centuries	30
2.3.1 The UK	30
2.3.2 The US	48
2.3.3 Australia	57
2.4 Conclusion	67
3 Models	69
3.1 The UK Model	69
3.2 The US Model	72
3.3 The Australian Model	82
3.4 The French Model	86
3.5 Conclusion	90
4 Form	91
4.1 Membership, Appointments and Composition	91
4.1.1 Membership	91
4.1.1.1 Expertise and Specialisation	91
4.1.1.2 The US	93
4.1.1.3 The UK	94
4.1.1.4 Australia	96
4.1.1.5 The Tasks of Non-court Administrative Adjudicators	97
4.1.2 Appointment Processes	98

Contents

4.1.2.1 Who Appoints and How?.....	98
4.1.2.2 Terms and Conditions of Service	101
4.1.3 Composition	103
4.2 Separation and Independence	105
4.2.1 The UK.....	108
4.2.2 Australia	110
4.2.3 The US	113
4.3 Structure and Systematisation	114
4.3.1 Jurisdictional Specialisation.....	114
4.3.1.1 Patterns of Specialisation.....	115
4.3.1.2 The Theory of Specialisation and Amalgamation.....	124
4.3.2 Supervision and Accountability.....	128
4.3.2.1 Hierarchical Supervision.....	129
4.3.2.2 External Supervision.....	131
4.4 Conclusion	137
5 Function	139
5.1 Introduction.....	139
5.2 Categorising Governance Functions: the Legacy of Montesquieu	140
5.3 Merits Review	144
5.3.1 Merits Review is a Mode of Review.....	144
5.3.2 The Substantive Element of Merits Review	145
5.3.2.1 The ‘Correct or Preferable’ Formula.....	145
5.3.2.2 The Basis of Merits Review.....	149
5.3.3 The Procedural Element of Merits Review.....	169
5.3.4 The Remedial Element of Merits Review	173
5.4 Merits Review and Judicial Review.....	176
5.5 The ‘Normative Function’ of Merits Review and the AAT	182
5.6 Merits Review Outside the AAT	188
5.7 The Nature of Tribunal Review in Comparator Jurisdictions.....	192
5.7.1 The UK.....	192
5.7.2 The US	200
5.7.3 France.....	204
5.8 Conclusion	207
6 Purpose.....	209
6.1 What is Administrative Justice?	209
6.2 A Formula for Administrative Justice in Tribunals?	218
6.3 Jurisdiction.....	220
6.4 Standing	229
6.5 Processes	233
6.5.1 The Paradigm Mode of Decision-Making.....	236
6.5.1.1 The Reviewer.....	238
6.5.1.2 The Respondent	244
6.5.1.3 The Applicant.....	245
6.5.2 Alternatives to the Paradigm Mode	246
6.6 Resources.....	251
6.7 Conclusion	253

Contents

7 Landscape	255
7.1 The Accountability ‘Sector’	255
7.2 Tribunals and Ombudsmen.....	259
7.3 Tribunals and Internal Review.....	263
7.4 Tribunals and Courts.....	266
7.4.1 Australia	267
7.4.2 The US	268
7.4.3 The UK.....	269
7.4.4 Re-conceiving the Relationship Between Courts and Tribunals	271
7.5 Tribunals and ADR/PDR	272
7.6 Conclusion	274
<i>Index</i>	275