

Contents

<i>Acknowledgements</i>	vii
<i>Table of Figures</i>	xiii
<i>List of Abbreviations</i>	xv
<i>Table of Cases</i>	xvii
<i>Table of Legislation</i>	xxvii

PART I: INTRODUCTION—A TALE OF TWO COURTS..... 1

1. Setting the Scene for Accession	3
I. The EU and the European Convention on Human Rights.....	3
II. Accession and Autonomy: The Research Question of this Book.....	7
III. A Caveat on Legal Definitions.....	11
2. Scope of this Book	13
I. A Survey of the Status Quo	13
II. The Shape of Things to Come.....	14
III. Conclusions and Outlook.....	16

PART II: THE AUTONOMY OF EUROPEAN UNION LAW VERSUS INTERNATIONAL LAW AND COURTS 17

3. The Notion of Legal Autonomy	19
I. The Legal Framework: The CJEU's Exclusive Jurisdiction	19
II. Accession and Autonomy: Justified Concerns or Much Ado about Nothing?.....	22
III. The Union's Legal Autonomy and International Law	26
4. The EU and International Courts and Tribunals	31
I. European Union Law at Risk: The CJEU and the EEA Court	32
A. CJEU Opinion 1/91	32
B. Aftermath: A Question of Legal Hierarchy	34
II. Competing Jurisdictions: The <i>MOX Plant</i> Case.....	36
A. Factual Background and Procedures.....	37
B. The UNCLOS Arbitral Decision.....	39
C. The Judgment of the Court of Justice of the European Union.....	42
III. Legal Analysis	44
A. Elements of the European Union's Legal Autonomy.....	44
B. Protecting Legal Autonomy and Exclusive Jurisdiction	45
C. Limiting the Choice and Utilisation of International Courts.....	46
D. Constraining the Jurisdiction of International Courts and Tribunals	48

5. A Special Case: The Court of Justice of the European Union and the European Court of Human Rights	50
I. The Convention and the EU: A View from Luxembourg	51
A. Luxembourg's Case Law: Recourse to the Convention	51
B. General Principles Derived from the Convention as Part of EU Law	53
C. Consequences for the EU Member States	55
D. The Charter of Fundamental Rights: Incorporation of the Convention	58
II. Violations of the Convention by EU Law: The Strasbourg Perspective	64
A. Inescapable Obligations of the Member States.....	64
B. The <i>Bosphorus</i> Case: Strasbourg's Solange Approach	69
III. Opinion 2/94: Obsolete Concerns or Autonomy at Risk?	76
A. The Statements of the Governments.....	76
B. Luxembourg's Opinion	79
6. The EU, International Law and International Courts: An Anticipating Assessment for Accession.....	82
I. Lessons of the Past	82
II. Questions for the Future	85
PART III: THE ROAD FROM LUXEMBOURG TO STRASBOURG: RECONCILING ACCESSION AND AUTONOMY.....	87
7. The Status of the Accession Agreement and the Convention after Accession	89
I. The Legal Basis: Article 218 TFEU and the Court of Justice	89
II. The Need for an Accession Agreement	91
A. Preserving the Convention System.....	91
B. Scope of Accession and Amendments to the Convention.....	93
III. The Status of the Convention and the Agreement in EU Law.....	97
A. The Status of International Agreements within Union Law.....	97
B. The Convention as Part of Primary Law?	99
C. Legal Consequences of the Convention's Mezzanine Status	102
IV. Interim Conclusions	110
8. External Review by Strasbourg: A Hierarchy of Courts?.....	113
I. External Review vs Autonomy: The Legal Issue Situated.....	113
II. A Binding Interpretation of Union Law by Strasbourg?.....	114
A. Assessing Domestic Law under the Convention.....	114
B. European Union Law as 'Domestic Law'.....	118
C. Ramifications for the European Union's Legal Autonomy	121
III. European Union Law in Violation of the Convention.....	125
A. The EU's 'Constitutional' Foundation: Primary Law.....	125
B. European Union Legislation: Secondary Law.....	132
IV. Interim Conclusions	135

9. Individual Applications after Accession: Introducing the Co-Respondent Mechanism	138
I. Individual Applications: Core of the Convention	138
II. Identifying the Right Respondent after Accession.....	139
A. The Problem Located: Who is the Appropriate Addressee?	139
B. The Applicant: An Average Person without Legal Education	142
C. Designating the Right Respondent: Risks to the Union's Autonomy	143
D. Solutions Based on the Present Convention System	144
E. The Co-Respondent Model	148
III. Interim Conclusions.....	171
10. Inter-Party Cases after Accession	174
I. Inter-State Cases: A Reminiscence of Westphalia	174
II. The Internal Dimension: Luxembourg versus Strasbourg.....	175
A. An Encounter of Exclusive Jurisdiction	176
B. Exclusion of Inter-State Cases?	182
C. The Legal Framework: Articles 4 and 5 of the Draft Accession Agreement.....	184
D. The Locus Standi of the Parties after Accession	189
III. The External Dimension: The European Union as a Human Rights Litigator in Europe?	197
A. The European Union's External Human Rights Policy and Accession	197
B. A Question of Competence	198
C. Conclusion.....	205
IV. Interim Conclusions	206
11. The Exhaustion of Domestic Remedies and the Prior Involvement of the Luxembourg Court.....	209
I. The 'Exhaustion Rule' after Accession.....	209
II. Direct and Indirect Actions	211
A. Direct Actions against EU Acts: The European Union as Respondent.....	212
B. Indirect Actions against EU Acts: The Member States as Respondents	222
III. The Solution of the Draft Accession Agreement	234
A. Preliminary Remarks on the Necessity of Internal Union Review	234
B. Article 3 (6) of the Draft Accession Agreement and the Autonomy Question	235
IV. Interim Conclusions	251
PART IV: CONCLUSIONS AND OUTLOOK.....	257
12. The Analytical Point of Departure: Revisiting and Answering the Research Question	259

13. The Prerequisites and Consequences of Accession:	
A Summary of Findings	261
I. The Importance of the Autonomy Principle.....	261
A. Luxembourg's Sceptical View on International Law.....	261
B. Luxembourg's Distaste for other International Courts	261
C. Luxembourg and Strasbourg: A Cooperative Rivalry.....	263
II. Legal Interfaces between Accession and Autonomy.....	264
A. The Legal Hierarchy of European Union Law, the Convention and the Accession Agreement.....	264
B. Strasbourg's External Review of European Union Law	266
C. Individual Applications: The Co-Respondent Mechanism	268
D. The Future of Inter-Party Cases.....	270
E. Luxembourg's Prior Involvement: New Procedural Routes	272
14. Outlook and Future Perspectives	278
 <i>Appendix: Draft Accession Agreement and Explanatory Report.....</i>	<i>281</i>
<i>Bibliography and References</i>	<i>312</i>
<i>Index</i>	<i>330</i>